

Charlottesville City Schools | Rezoning Recommendation





Agenda

- 1 Process Overview
 - 2 Rezoning Options & Survey Results
 - 3 Recommendation

4 Next Steps



Why Rezoning?

To rebalance school utilizations among our 6 elementary schools into the future.

Why now?

- Populations have shifted over time, leaving some elementary schools well-utilized and others underutilized
 - It is inequitable and operationally inefficient to have some schools sitting below 60% utilized while others are utilized at nearly 80%
- Residential developments have the potential to produce a significant number of students
 - The majority of the developments are located within the southern portion of the Division, with Summit Elementary expected to be hit with the most housing growth over the next 3-10 years
 - Summit Elementary **cannot** support additional capacity on-site; if we do nothing, we are projecting Summit Elementary to be 141% utilized by the 2030-31 school year
 - CCS has the existing elementary capacity to take in the students produced by developments if students are spread more evenly among schools

Rezoning will allow CCS to better balance enrollments among schools over time while also getting ahead of the impact that the housing developments are expected to have.





Plan for Planning

Staff Work Group for Rezoning

Background Data Rezoning Committee

Superintendent's Advisory Committee for Rezoning Boundary Work-Sessions

Staff Work Group for Rezoning

Community Engagement

Recommendation & Implementation



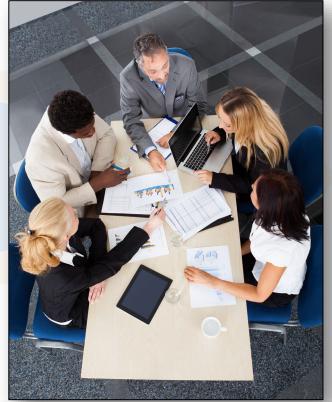
Plan for Planning

Staff Work Group for Rezoning

Confirm process and timeline

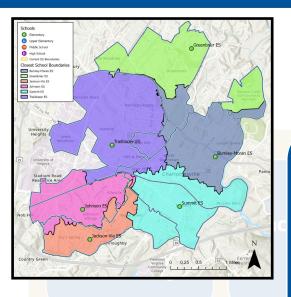
Discuss goals for this process

- Discuss other comparable processes
- Define expectations







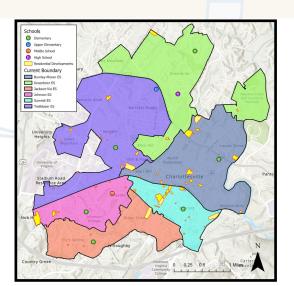


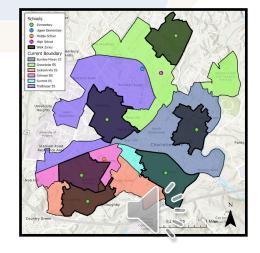
Background Data

- Current state of the schools
- Closest school analysis
- Live/attend analysis
- Density maps
- Walk zones

- Residential development maps and forecasts
- Enrollment projections
- Census datasets

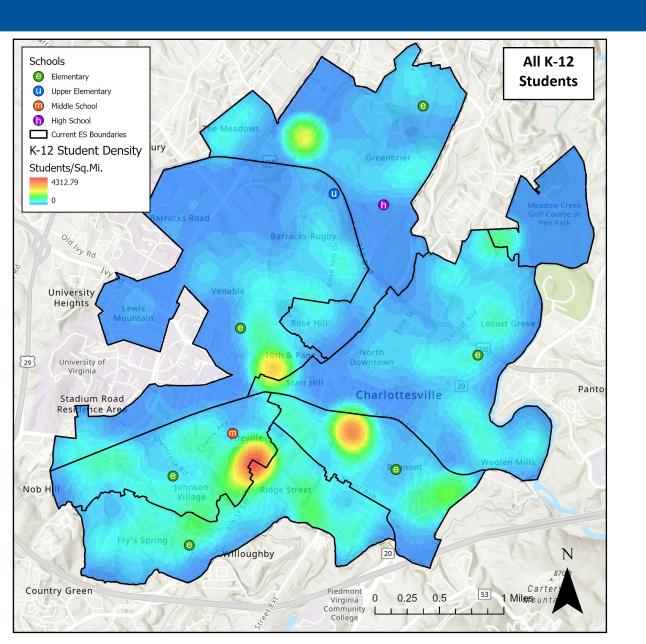
				S	chool of A	Attendanc	e				
2	rlottesville City Schools 2024-25 K-5 Live/Attend	Burnley-Moran Elementary School	Greenbrier Elementary School	Jackson-Via Elementary School	Johnson Elementary School	Summit Elementary School	Trailblazer Elementary School	Walker Upper Elementary School	Lugo-McGinness Academy	Transfer Out	Transfer Out %
	Burnley-Moran ES	276	0	5	5	0	3	32	3	16	5%
e of	Greenbrier ES	3	209	5	0	0	5	43	3	16	6%
	Jackson-Via ES	6	5	335	7	8	1	53	6	33	8%
lge j	Johnson ES	1	9	7	293	1	4	47	8	30	8%
Boundary Residenc	Summit ES	4	1	9	2	270	3	60	8	27	8%
	Trailblazer ES	6	1	8	4	3	295	31	7	29	8%
	Out of Division	12	43	3	19	4	9	19	0	-	-
	Live & Attend	276	209	335	293	270	295	266	-	Tota	IVE
	Transfer In	32	59	37	37	16	25	19	35	Student	
	Transfer In %	10%	22%	10%	11%	6%	8%	7%	100%	Stauein	. 3. 2, 204

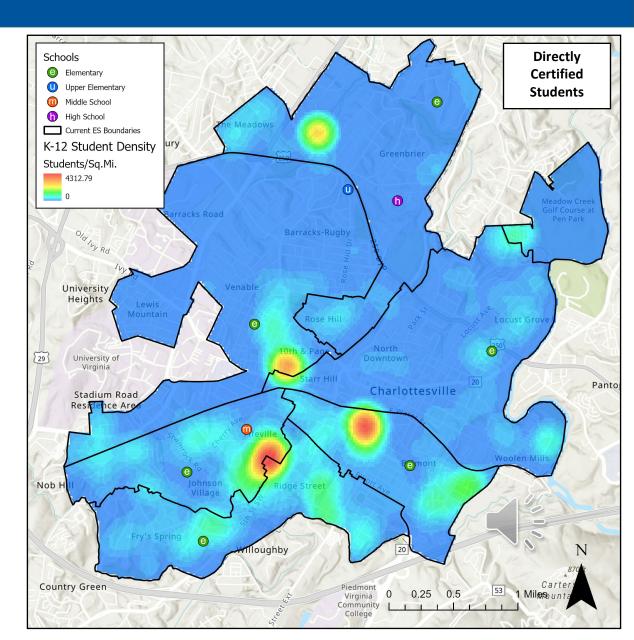




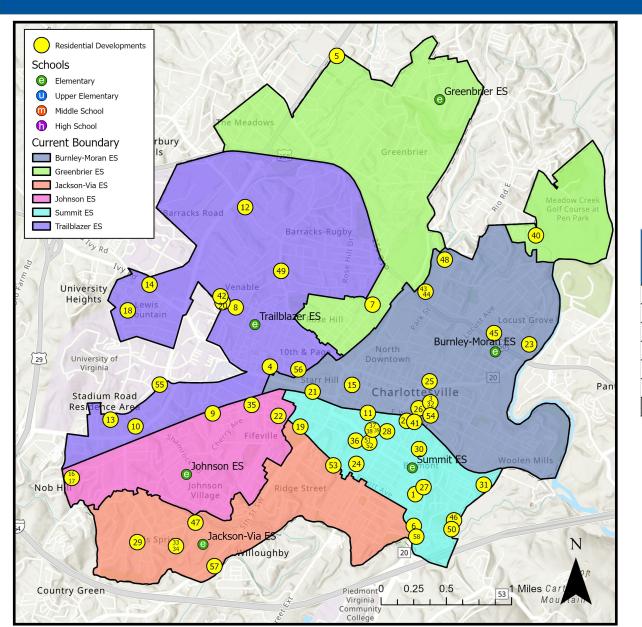


Student Density





Housing Developments



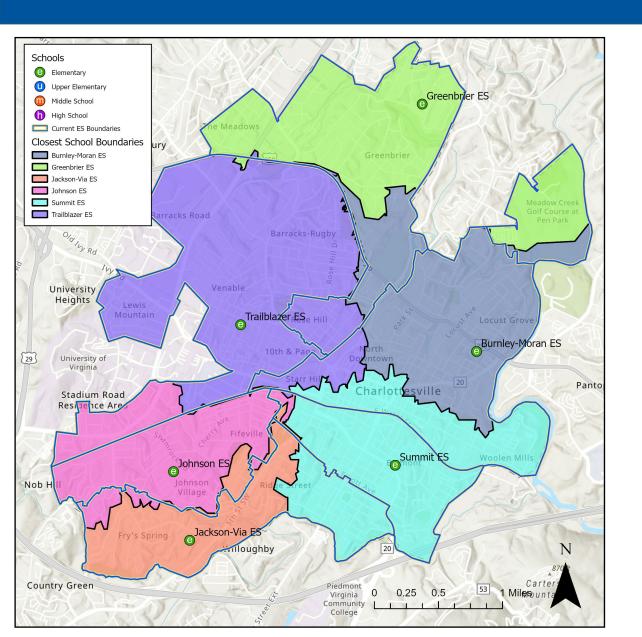
2023 Student Yields	by Hou	sing Typ	е
Housing Type	University Zone	Outside University Zone	СКНА
Apartments	0.01	0.25	0.60
Single-Family Attached	0.12	0.30	0.82
Single-Family	0.12	0.22	0.56

School	2025 Capacity	Live-In Enrollment	Utilization	Low SES %	EL %	SPED %	+ Development Utilization
Burnley-Moran ES	512	290	57%	34%	13%	3%	68%
Greenbrier ES	464	237	51%	49%	27%	3%	62%
Jackson-Via ES	470	371	79%	58%	22%	4%	86%
Johnson ES	426	328	77%	59%	27%	4%	78%
Summit ES	388	301	78%	76%	24%	5%	141%
Trailblazer ES	512	316	62%	45%	14%	5%	78%
TOTAL	2,772	1,843	66%	55%	22%	4%	84%

Summit Elementary does not have the ability to expand capacity with classroom additions or "learning cottages" due to lot size constraints.



Closest School Analysis

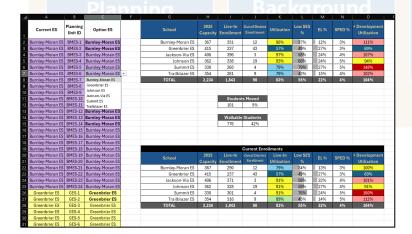


School	2025 Capacity	Live-In Enrollment	Utilization
Burnley-Moran ES	512	219	43%
Greenbrier ES	464	213	46%
Jackson-Via ES	470	278	59%
Johnson ES	426	357	84%
Summit ES	388	472	122%
Trailblazer ES	512	304	59%
TOTAL	2,772	1,843	66%

THIS IS NOT A VIABLE OPTION FOR CCS



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Key Considerations (in no particular order):									
Maximize Walkability									
Maximize Bus Efficiency									
Keep Neighborhoods Together									
Maintain or Improve Diversity/Demographic Balance									
Longevity (at least 5 years)									

Rezoning Process

Rezoning Committee

Superintendent's Advisory Committee for Rezoning

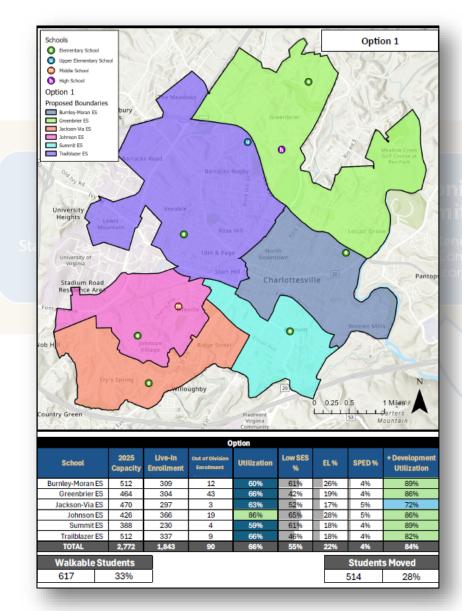
- Makeup: School & community stakeholders, geographically diverse, agree to consider the Division as a whole and remain objective
 - Committee assists in option creation
 - Utilizes key considerations to guide options creation











Boundary Work-Sessions

Staff Work Group for Rezoning

- CCS Staff team reviews options created by committee; makes adjustments & new options if necessary
 - Determines which options move forward
 - Ensures options follow criteria and accomplish goals



- Present boundary options to community for feedback
- Ensure community understands process, reasoning behind boundary adjustments
- In-person & online feedback opportunities
- Feedback was compiled into a report

Home

Welcome to the Charlettesville City Schools K-s, Recorning Process website All information related to this process, including all materials and presentations, can be found in the resources section of this website.

Process

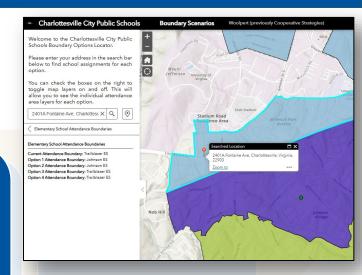
Resources

Frequently Asked
Ouestions

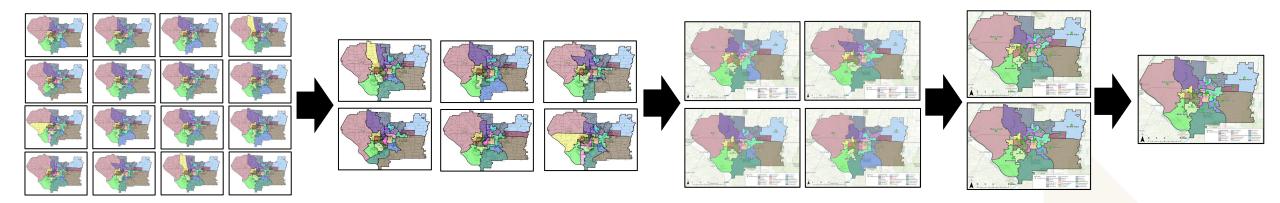
Why Are We Talking about Rezoning our Elementary
Schools?

The purpose of the recorning process is to related enrollments among the elementary schools. Over time, populations have shifted within the community, causing imbalanced enrollments throughout the divisor, in addition, there are residential developments throughout the clusters, must of which flat within the current. Summit Elementary and alcohon-via Elementary and allow-on-via Elementary or additional failure to the clusters.

Community Engagement: Initial Options







Revise boundary options based on stakeholder feedback

Rezoning Committee

Superintendent's Advisory Committee for Rezoning

Boundary Work-Sessions

Staff Work Group for Rezoning

Community **Engagement**







- Review rezoning recommendation
- Provide opportunity for community members to provide feedback on each area of change
- Testimony will be collected
- Results will be posted to project website

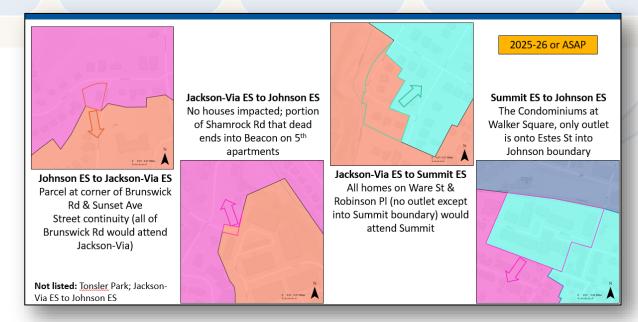
Boundary Work-Sessions

for Rezoning

Community Engagement:

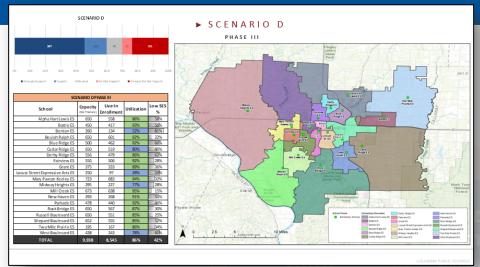
Q&A Meeting, plus Public Hearing

Recommendation & Implementation









- Board will "hear" this recommendation on February 6; they will "discuss" this plan on March 6; they will vote on this plan on March 27.
- Recommendation to align with CCS rezoning criteria & support community feedback
- Project website & school locator application will be available throughout implementation

Recommendation & Implementation

		Board Gui	idelines: Bas	ed on 22-23	School Year	(not long term)			Additional Metrics				
Scenario:	Minimize disruption (short term)	Keep siblings together	Balanced Enrollment	Average Balanced SES	Transportation	Keep Neighborhoods together	Feeder Splits?	Follow natural boundaries	# of schools impacted	# of students impacted	Utilization Ranges	Socioeconomic Ranges	
Scenario A	2		1	2			2	2	13	536	ES: 67% - 91% MS: 97% - 100% HS: 77% - 81%	ES: 45% - 79% MS: 53% - 58% HS: 43% - 46%	
Scenario B	4	Based on grandfathering provisions	1	1	All scenarios are feasible for transportation		1	2	15 (all)	1,079	ES: 69% - 90% MS: 97% - 101% HS: 76% - 82%	ES: 41% - 80% MS: 55% - 56% HS: 43% - 46%	
Scenario C	3		3	2			1	2	15 (all)	631	ES: 69% - 92% MS: 95% - 102% HS: 73% - 86%	ES: 41% - 80% MS: 54% - 58% HS: 44% - 46%	



Key Considerations for Rezoning

As much as possible:

- Maximize Walkability
- Maximize Bus Efficiency
- Keep Neighborhoods together
- Maintain or Improve Diversity/Demographic Balance
- Longevity (at least 5 years)

Reminder:

Some of these considerations will contradict one another.

The committee was expected to consider the Division as a whole, not just individuals or neighborhoods.

CCS does not control:

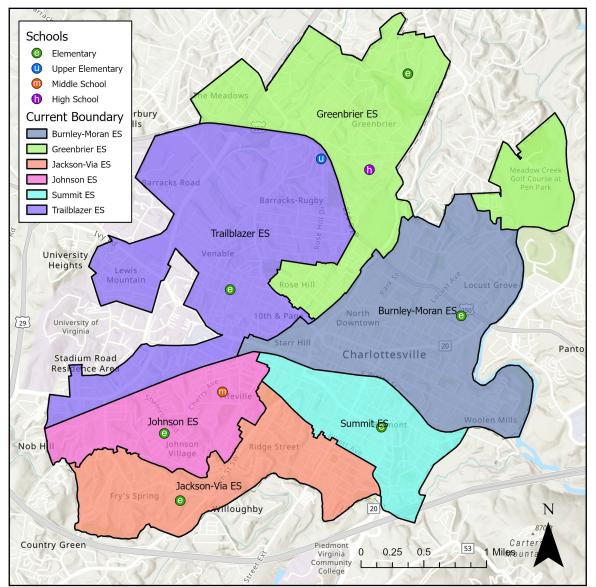
- Where students and families reside (student densities)
- The locations or lot sizes of existing housing
- The locations or timelines of housing developments (affordable or not)
- The ability (or inability) to place modular classrooms at some school sites
- The ability (or inability) to add classroom additions to some school sites
- The capacities or locations of existing schools (decisions made 50+ years ago)



Rezoning Options & Survey Results



Current Boundaries



School	2025 Capacity	Live-In Enrollment	Out of Division Enrollment	Utilization	Low SES %	EL %	SPED %	+ Development Utilization
Burnley-Moran ES	512	290	12	57%	34%	13%	3%	68%
Greenbrier ES	464	237	43	51%	49%	27%	3%	62%
Jackson-Via ES	470	371	3	79%	58%	22%	4%	86%
Johnson ES	426	328	19	77%	59%	27%	4%	78%
Summit ES	388	301	4	78%	76%	24%	5%	141%
Trailblazer ES	512	316	9	62%	45%	14%	5%	78%
TOTAL	2,772	1,843	90	66%	55%	22%	4%	84%

Walkable Students								
776	42%							

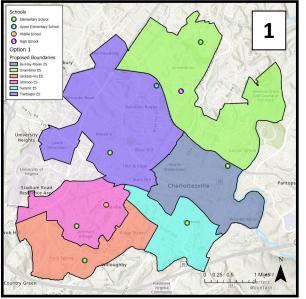
Upcoming Changes:

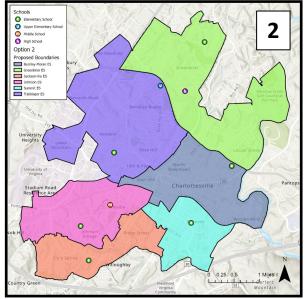
- 2026-27: PreK will move out of elementary schools, 5th grade students will remain at their assigned elementary school
- Walker Upper Elementary will become a PreK center
- Buford Middle School will become a 6-8 middle school, and be renamed Charlottesville Middle School



Original Draft Options

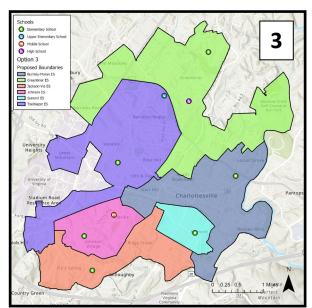
			0	ption 2				
School	2025 Capacity	Live-In Enrollment	Out of District Enrollment	Utilization	Low SES %	EL%	SPED %	+ Development Utilization
Burnley-Moran ES	512	287	12	56%	60%	23%	3%	75%
Greenbrier ES	464	304	43	66%	42%	19%	4%	86%
Jackson-Via ES	470	374	3	80%	62%	25%	4%	87%
Johnson ES	426	352	19	83%	55%	22%	5%	89%
Summit ES	388	193	4	50%	64%	21%	5%	87%
Trailblazer ES	512	333	9	65%	46%	18%	4%	81%
TOTAL	2,772	1,843	90	66%	55%	22%	4%	84%

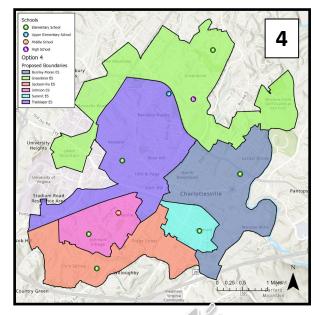




Fry's Spring	village	Siedmon Virgini Commun	nt a hity	S3 Moun	N N Pers Pers	Cour	har	yilage yy's Spring o
School	2025 Capacity	Live-In Enrollment	Out of District Enrollment	ption 1 Utilization	Low SES	EL %	SPED %	+ Development Utilization
Burnley-Moran ES	512	309	12	60%	61%	26%	4%	89%
Greenbrier ES	464	304	43	66%	42%	19%	4%	86%
Jackson-Via ES	470	297	3	63%	52%	17%	5%	72%
Johnson ES	426	366	19	86%	65%	28%	5%	86%
Summit ES	388	230	4	59%	61%	18%	4%	89%
Trailblazer ES	512	337	9	66%	46%	18%	4%	82%
TAT.1								

			0	ption 4				
School	2025 Capacity	Live-In Enrollment	Out of District Enrollment	Utilization	Low SES	EL %	SPED %	+ Development Utilization
Burnley-Moran ES	512	307	12	60%	44%	19%	4%	82%
Greenbrier ES	464	278	43	60%	45%	24%	3%	79%
Jackson-Via ES	470	365	3	78%	54%	19%	4%	86%
Johnson ES	426	348	19	82%	65%	30%	5%	82%
Summit ES	388	193	4	50%	78%	24%	5%	85%
Trailblazer ES	512	352	9	69%	47%	13%	5%	88%
TOTAL	2,772	1,843	90	66%	55%	22%	4%	84%





			0	ption 3				
School	2025 Capacity	Live-In Enrollment	Out of District Enrollment	Utilization	Low SES	EL %	SPED%	+ Development Utilization
Burnley-Moran ES	512	325	12	63%	46%	20%	3%	90%
Greenbrier ES	464	308	43	66%	44%	22%	4%	84%
Jackson-Via ES	470	329	3	70%	53%	16%	4%	77%
Johnson ES	426	344	19	81%	66%	31%	4%	81%
Summit ES	388	189	4	49%	80%	25%	5%	84%
Trailblazer ES	512	348	9	68%	47%	16%	5%	85%
TOTAL	2,772	1,843	90	66%	55%	22%	4%	84%



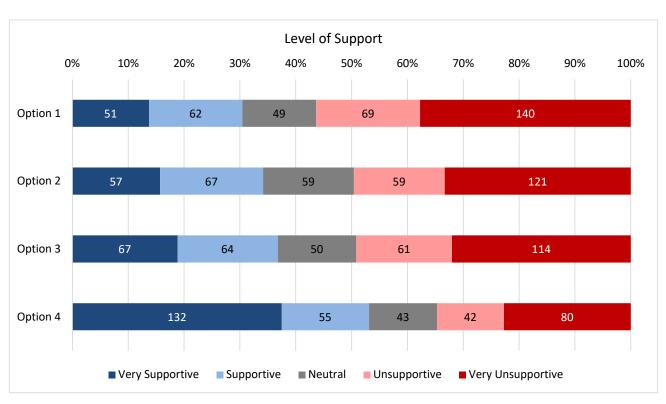
Survey Response Overview

School Affiliation				
Charlottesville High School	82			
Buford Middle School	60			
Walker Upper Elementary School	77			
Burnley-Moran Elementary School	161			
Greenbrier Elementary School	42			
Jackson-Via Elementary School	60			
Johnson Elementary School	60			
Summit Elementary School	67			
Trailblazer Elementary School	31			
All	8			
None	29			

Parent/Guardian/Student Status	
I am the parent/guardian of a current elementary school student	297
I am the parent/guardian of a current upper elementary school student	52
I am the parent/guardian of a current middle school student	39
I am the parent/guardian of a current high school student	43
I am the parent/guardian of a private/parochial school student	18
I am the grandparent of a current and/or future Charlottesville City Schools student	16
I am the parent/guardian of a future Charlottesville City Schools student	85
I am a community member	88
I am a current student	5
I am a Charlottesville City Schools staff member	59



Survey Response Overview



Option 1:

- Concerns about the number of students moving and reduced walkability
- Concerns about specific neighborhoods moving, related to walkability & proximity
- Concerned with imbalanced diversity metrics among schools

Option 2:

- Support for better balancing diversity among schools
- Concerns about specific neighborhoods moving, related to walkability & proximity

Option 3:

- Support for walkability
- Concerned with imbalanced diversity metrics among schools
- Support for fewer students moved

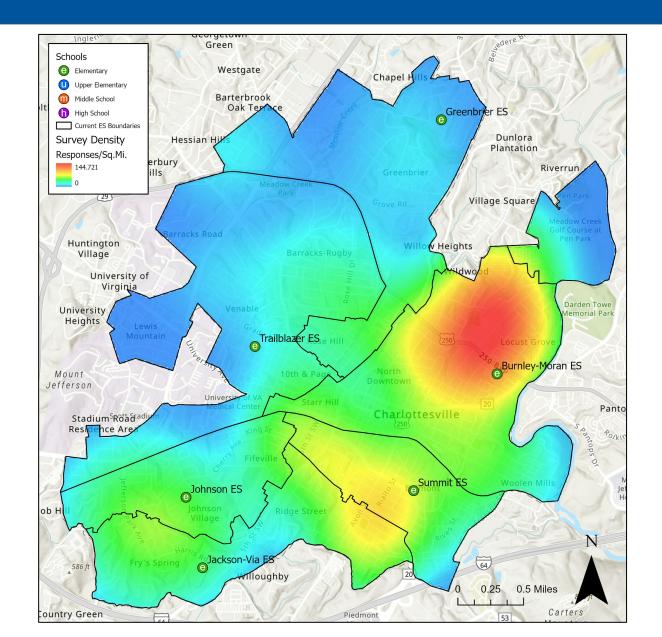
Option 4:

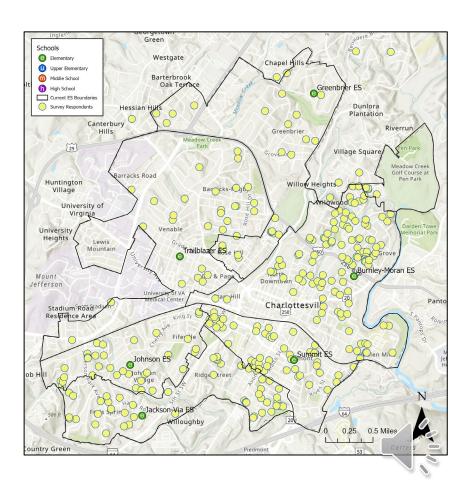
- Support for fewest students moved
- Support for walkability
- Concerns about higher SES and EL rates at Summit





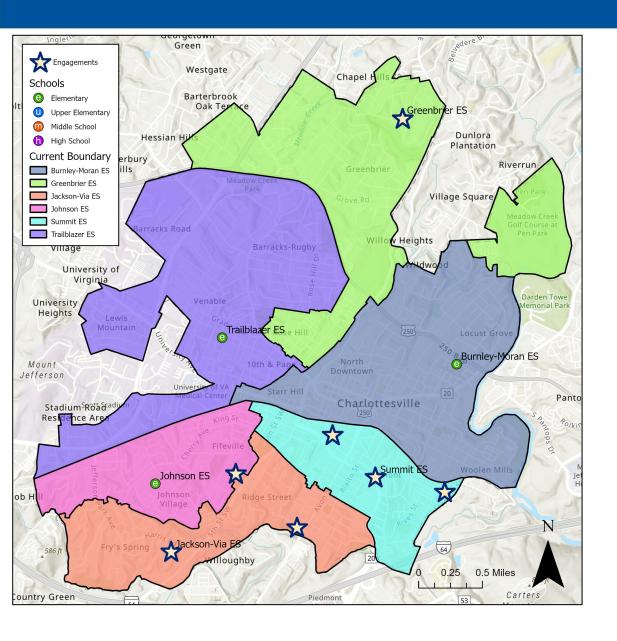
Survey Response Density







Engagements & Additional Information



Engagement Opportunities

October 28: Greenbrier Elementary

October 29: Jackson-Via Elementary

October 30: Summit Elementary

November 18: Kindlewood

December 3: Carlton Avenue Mobile Home Park

December 12: Greenstone Community Center

Board Meeting: 12/6

- Board members were presented with the survey results todate, along with some of the questions that were frequently being asked
- Board discussed the options & results, indicated a strong preference to balance demographics among schools



Priority Exemptions (cohort phasing) Recommendations

- ❖ Incoming 4th and 5th grade students that apply to remain at their existing school will be prioritized
- ❖ Early start students (incoming KG) that apply to attend their future school will be prioritized

Any family choosing to participate in cohort phasing **must** provide their own transportation to and from school every day.

Pupil Transit will offer transportation if future school bus driver staffing allows, but this is not guaranteed.

Siblings of students receiving priority exemptions are also welcome to apply for a transfer while the older, exempted sibling is still attending that school.

Siblings will be accepted based on space availability.





Key Considerations for Rezoning

As much as possible:

- Maximize Walkability
- Maximize Bus Efficiency
- Keep Neighborhoods together
- Maintain or Improve Diversity/Demographic Balance
- Longevity (at least 5 years)

Reminder:

Some of these considerations will contradict one another.

The committee was expected to consider the Division as a whole, not just individuals or neighborhoods.

CCS does not control:

- Where students and families reside (student densities)
- The locations or lot sizes of existing housing
- The locations or timelines of housing developments (affordable or not)
- The ability (or inability) to place modular classrooms at some school sites
- The ability (or inability) to add classroom additions to some school sites
- The capacities or locations of existing schools (decisions made 50+ years ago)



Recommendation Planning: Committee

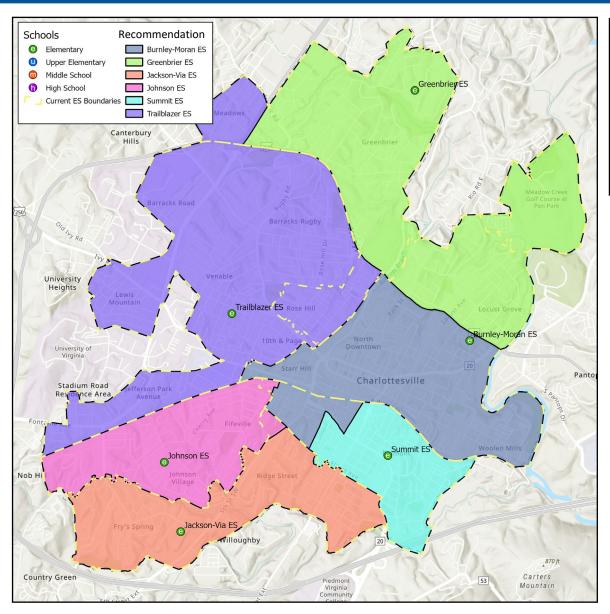
Superintendent's Advisory Committee met twice in January (2025) to review feedback and to discuss recommendations.

Reminder: This is a group of parent and community member <u>volunteers</u>. This group was expected to remain objective and consider the needs of all CCS students; not just individual students or neighborhoods. Some committee members are impacted in this recommendation.

Their job was to advise the Superintendent on a recommendation, not make a recommendation to the Board.

The Staff Work Group for Rezoning determined the final recommendation based on the work and feedback from the committee.





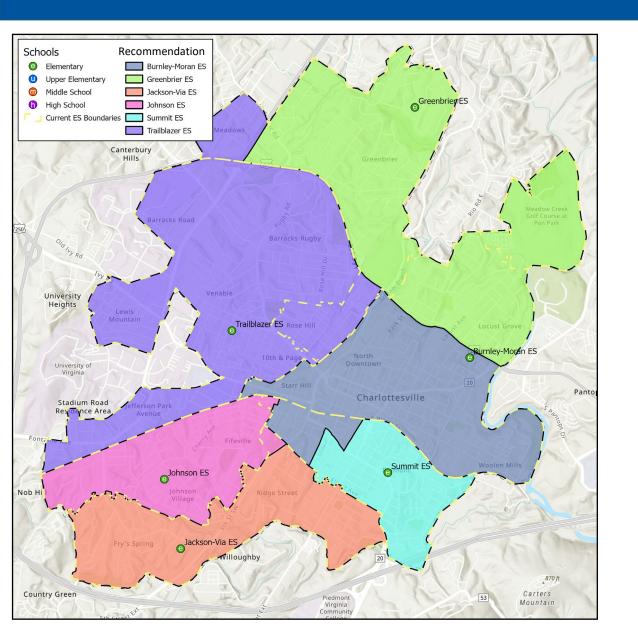
School	2025 Capacity	Live-In Enrollment	Out of District Enrollment	Utilization	Low SES %	EL %	SPED %	+ Development Utilization
Burnley-Moran ES	512	321	12	63%	59%	21%	3%	85%
Greenbrier ES	464	304	43	66%	42%	19%	4%	86%
Jackson-Via ES	470	371	3	79%	58%	22%	4%	86%
Johnson ES	426	328	19	77%	59%	27%	4%	78%
Summit ES	388	151	4	39%	65%	21%	5%	76%
Trailblazer ES	512	368	9	72%	48%	17%	5%	88%
TOTAL	2,772	1,843	90	66%	55%	22%	4%	84%

Students Moved					
321	17%				

Walkable Students					
667	36%				

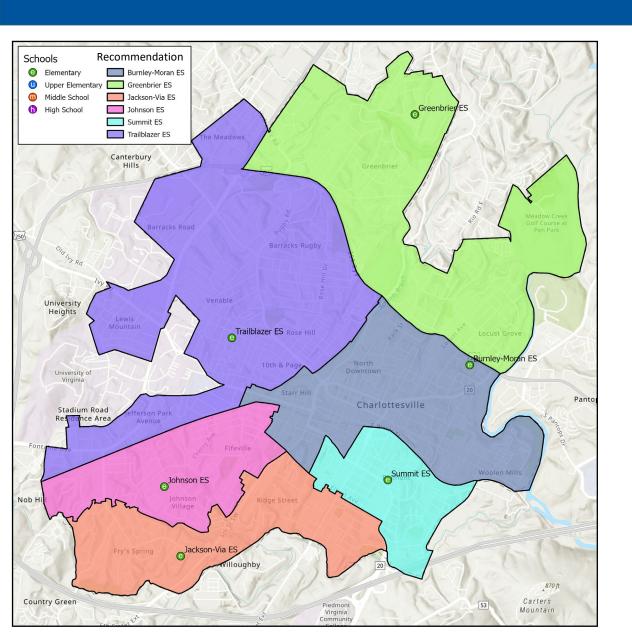
		Recommendation						
K-5 Student Movement by School		Burnley- Moran ES	Greenbrier ES	Jackson- Via ES	Johnson ES	SummitES	Trailblazer ES	TOTAL
Current Boundary	Burnley-Moran ES	0	119	0	0	0	0	119
	Greenbrier ES	0	0	0	0	0	52	52
	Jackson-Via ES	0	0	0	0	0	0	0
	Johnson ES	0	0	0	0	0	0	0
	Summit ES	150	0	0	0	0	0	150
	Trailblazer ES	0	0	0	0	0	0	0
TOTAL		150	119	0	0	0	52	321

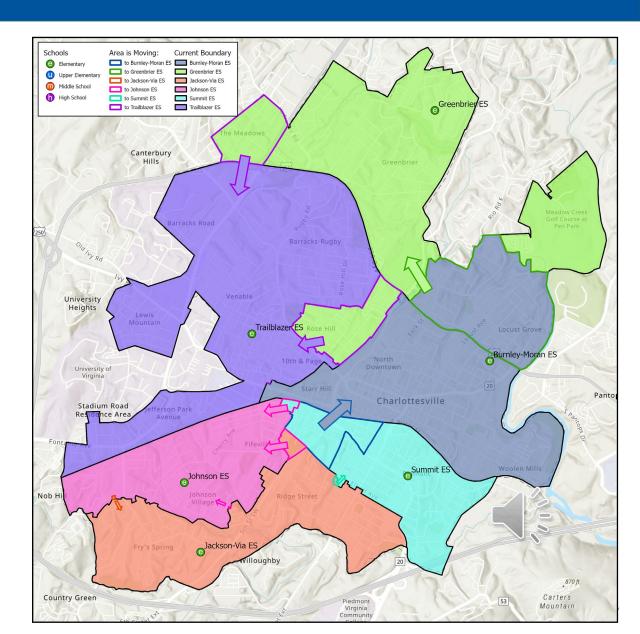




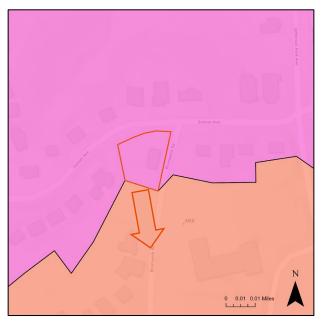
Reasoning:

- Addresses both capacity (future overutilization) and socioeconomic segregation concerns at Summit Elementary
- Leaves additional space at Johnson Elementary and Summit Elementary, the two schools with the highest lowsocioeconomic and EL percentages (resource rooms, intervention space, etc.)
- Balances future utilizations of schools
- Leaves much of the Division unchanged (83%)
- The majority of changes will not occur until 2029-30, allowing all students in 1st grade or higher that have already started at a school to remain there until they move on to middle school
- Accommodates community feedback where possible
- Better utilizes Greenbrier, Burnley-Moran, and Trailblazer Elementary Schools (all currently underutilized)
- Accomplishes Board's Key Considerations for Rezoning





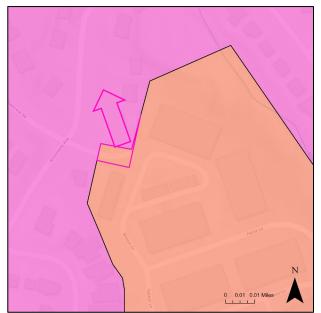
Recommendation: No students Impacted

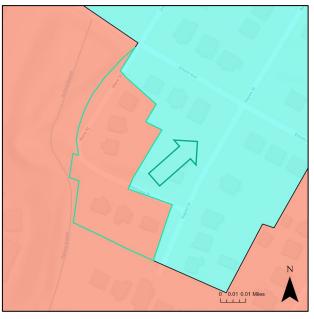


Johnson ES to Jackson-Via ES
Parcel at corner of Brunswick
Rd & Sunset Ave
Street continuity (all of
Brunswick Rd would attend
Jackson-Via)

Not listed: Tonsler Park; Jackson-Via ES to Johnson ES

Jackson-Via ES to Johnson ES No houses impacted; portion of Shamrock Rd that dead ends into Beacon on 5th apartments





Jackson-Via ES to Summit ES
All homes on Ware St &
Robinson Pl (no outlet except
into Summit boundary) would
attend Summit

Phasing
Recommendation:
2025-26 or ASAP

Summit ES to Johnson ES

The Condominiums at
Walker Square, only outlet
is onto Estes St into
Johnson boundary



2029-30 2027-28 Area between Cherry Ave/Elliot St & RR tracks Includes Oak St, Dice St, Burnett St, 6 ½ St, 6th St, 5th St, Ridge St

Recommendation

Kindlewood & Streets West of Kindlewood (currently zoned to Summit)

Moves from Summit ES to Burnley-Moran ES

Better balances socioeconomics among schools

Allows room for growth at Summit (expected to be the hardest hit by developments)

Phasing Recommendation:

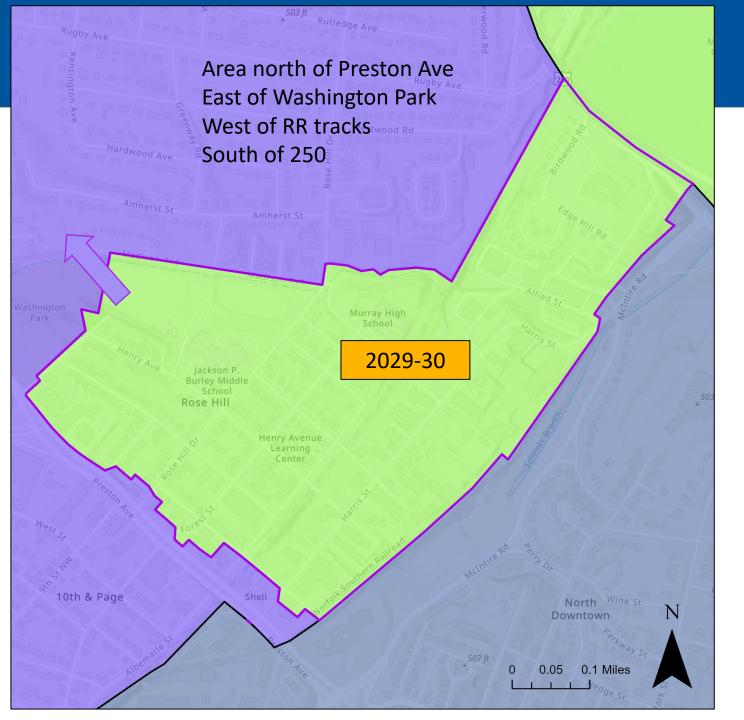
Streets West of Kindlewood: 2027-28

Allows space for some developments + Kindlewood PH 2 & 3

Phasing Recommendation:

Kindlewood: 2029-30

Ph4 is projected to be completed in Oct. 2030, some units may come online before this



All Homes South of 250 currently zoned to Greenbrier

(Rose Hill and Birdwood areas)

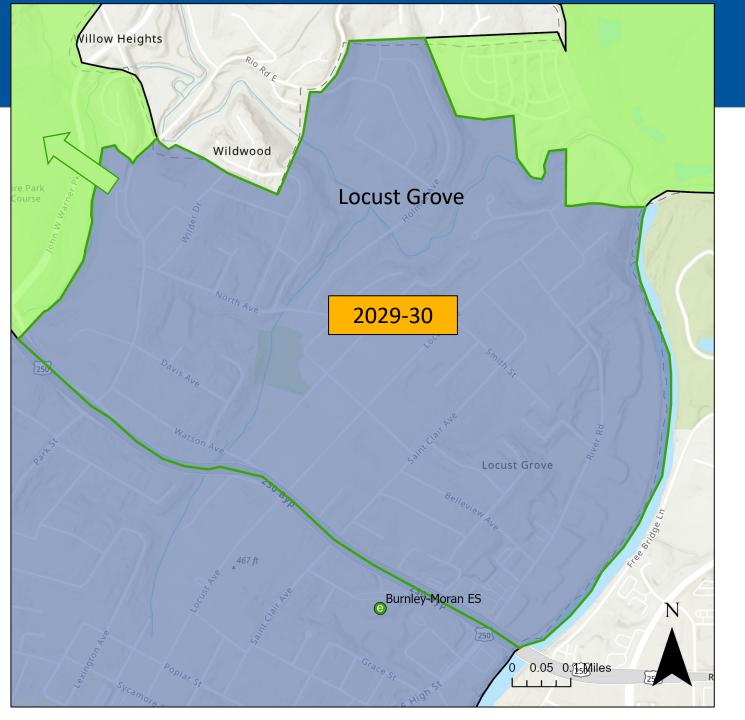
Moves from Greenbrier ES to Trailblazer ES

Moves these students to a school closer to home

250 as a boundary line is efficient for transportation

Phasing Recommendation: 2029-30





All Homes North of 250 currently zoned to Burnley-Moran

(Locust Grove and Park Street area)

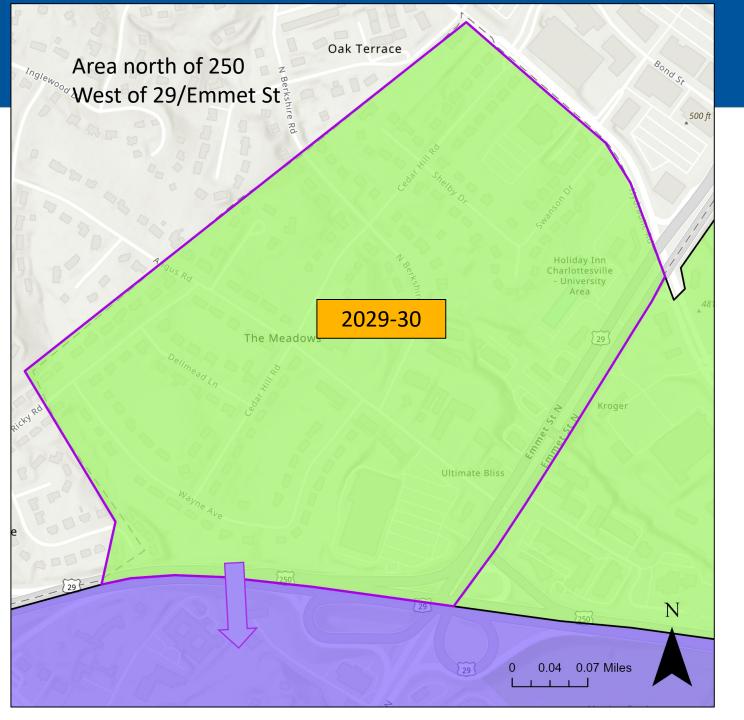
Moves from Burnley-Moran ES to Greenbrier ES

Burnley-Moran cannot take on students from Summit and continue to support its current enrollment

250 as a boundary line is efficient for transportation

Phasing Recommendation: 2029-30





The Meadows Neighborhood

Moves from Greenbrier ES to Trailblazer ES

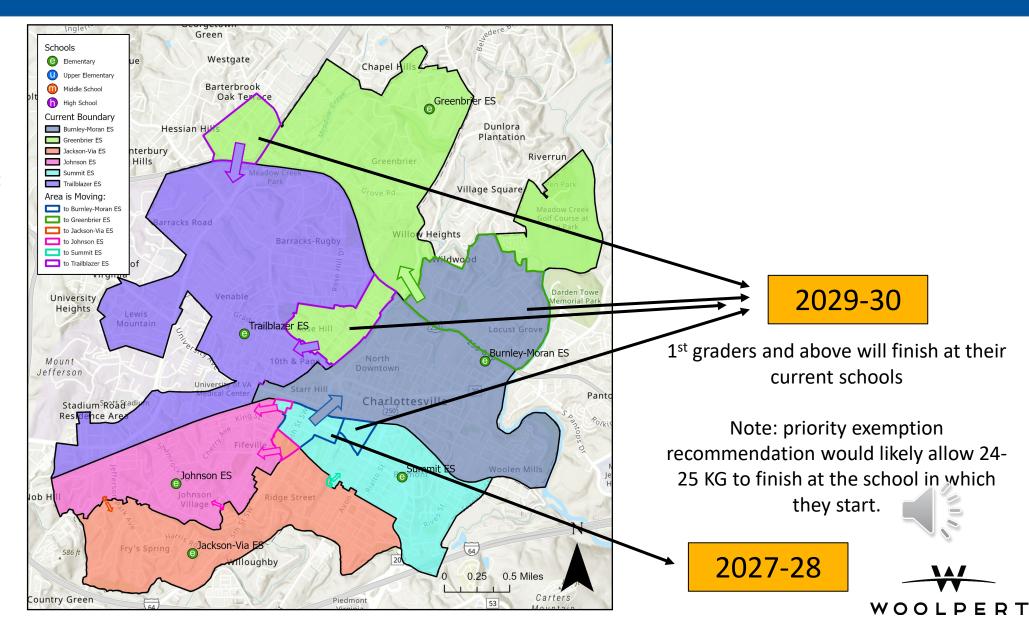
Area is stuck between two major roads; no possibility of walking

Phasing
Recommendation:
2029-30



School Locator Tool:





Next Steps



How to Learn More and Give Feedback

- Rezoning Community Q&A: Tuesday, February 4, 5-6pm, Summit Elementary. Community members are invited to ask specific questions to make sure they fully understand the proposal. Questions can be broad or very specific about timelines or impact to your family.
- Rezoning Community Feedback Meeting: Tuesday, February 11, 5-7pm, CHS. Community members are invited to provide in-person comments on the recommendation or submit comments in writing via a survey.
 - Note: This feedback will be provided to the Board as they make their decision.



School Board Timeline

- Thursday, February 6, 5pm: The Board meeting will feature an overview of the recommendation to help inform the public.
- Thursday, March 6, 5pm: Rezoning will be a discussion item for the Board meeting.
- Thursday, March 27, 5pm: Rezoning will likely be scheduled for a vote at this Board meeting.



Thank you!

